## City of Mississauga

## **Agenda**



## Planning and Development Committee

Date: January 25, 2021

**Time:** 6:00 PM

Location: Online Video Conference

Members

Mayor Bonnie Crombie

Councillor Stephen Dasko Ward 1
Councillor Karen Ras Ward 2
Councillor Chris Fonseca Ward 3
Councillor John Kovac Ward 4

Councillor Ron Starr Ward 6 (Vice-Chair)

Councillor Dipika Damerla Ward 7
Councillor Matt Mahoney Ward 8
Councillor Sue McFadden Ward 10

Councillor George Carlson Ward 11 (Chair)
Councillor Carolyn Parrish Ward 5 (ex-officio)
Councillor Pat Saito Ward 9 (ex-officio)

#### Participate Virtually

Advance registration is required to participate in the virtual public meeting. Please email deputations.presentations@mississauga.ca no later than Friday, January 22, 2021 at 4:00 p.m. Any materials you wish to show the Committee during your presentation must be provided as an attachment to the email. Links to cloud services will not be accepted. You will be provided with directions on how to participate from Clerks' staff.

#### Participate by Telephone

Residents without access to the internet, via computer, smartphone or tablet, can participate and/or make comment in the meeting via telephone. To register, please call Angie Melo at 905-615-3200 ext. 5423 no later than Friday, January 22, 2021 at 4:00 p.m. You must provide your name, phone number, and application number if you wish to speak to the Committee. You will be provided with directions on how to participate from Clerks' staff.

#### Planning and Development Committee 2021/01/25

Contact

Angie Melo, Legislative Coordinator, Legislative Services 905-615-3200 ext. 5423 angie.melo@mississauga.ca

PUBLIC MEETING STATEMENT: In accordance with the Ontario Planning Act, if you do not make a verbal submission to the Committee or Council, or make a written submission prior to City Council making a decision on the proposal, you will not be entitled to appeal the decision of the City of Mississauga to the Local Planning and Appeal Tribunal (LPAT), and may not be added as a party to the hearing of an appeal before the LPAT.

Send written submissions or request notification of future meetings to: Mississauga City Council

Att: Development Assistant c/o Planning and Building Department

6th Floor 300 City Centre Drive, Mississauga, ON, L5B 3C1

Or Email: application.info@mississauga.ca

- 1. CALL TO ORDER
- 2. DECLARATION OF CONFLICT OF INTEREST
- 3. MINUTES OF PREVIOUS MEETING
- 3.1. Planning and Development Committee Draft Minutes January 11, 2021
- 4. MATTERS TO BE CONSIDERED
- 4.1. PUBLIC MEETING INFORMATION REPORT (WARD 1)

Official Plan Amendment and Rezoning applications to permit an 8 to 15 storey apartment building containing 242 units with 3 levels of underground parking and ground floor retail 1381 Lakeshore Road East, east side of Dixie Road, north side of Lakeshore Road East

Owner: City Park Homes

File: OZ 20/018 W1

- 4.2. Confirmation of Consultant to conduct Peer Review of Inclusionary Zoning Municipal Assessment Report
- 5. ADJOURNMENT

### City of Mississauga

## **Corporate Report**



Date: December 24, 2020

To: Chair and Members of Planning and Development

Committee

From: Andrew Whittemore, M.U.R.P., Commissioner of

Planning & Building

Originator's file: OZ 20/018 W1

Meeting date: January 25, 2021

### Subject

#### **PUBLIC MEETING INFORMATION REPORT (WARD 1)**

Official Plan Amendment and Rezoning applications to permit an 8 to 15 storey apartment building containing 242 units with 3 levels of underground parking and ground floor retail

1381 Lakeshore Road East, east side of Dixie Road, north side of Lakeshore Road East

Owner: City Park Homes

File: OZ 20/018 W1

#### Recommendation

That the report dated December 24, 2020, from the Commissioner of Planning and Building regarding the applications by City Park Homes to permit an 8 to 15 storey apartment building containing 242 units with 3 levels of underground parking and ground floor retail, under File OZ 20/018 W1, 1381 Lakeshore Road East, be received for information.

## **Background**

The applications have been deemed complete and circulated for technical comments. The purpose of this report is to provide preliminary information on the applications and to seek comments from the community. The report consists of two parts, a high level overview of the applications and a detailed information and preliminary planning analysis (Appendix 1).

#### **PROPOSAL**

The official plan amendment and rezoning applications are required to permit an 8 to 15 storey apartment building containing 242 units with 3 levels of underground parking and ground floor retail. The applicant is proposing to amend the Lakeview Local Area Plan to change the designation from Mixed Use to Residential High Density and to change the maximum height permitted for the site from 4 storeys to 15 storeys. The zoning by-law will also need to be amended from **C4** (Mainstreet Commercial) to **RA5-Exception** (Apartments - Exception) to implement this development proposal.

Originator's file: OZ 20/018 W1

During the ongoing review of these applications, staff may recommend different land use designations and zoning categories to implement the proposal.

#### **Comments**

The property is located on the northeast corner of Dixie Road, (a Regional Major Collector road) and Lakeshore Road East, (an Arterial road) within the Lakeview Neighbourhood Character Area. The site is also subject to the Lakeview Local Area Plan and is considered within the Lakeshore Corridor Precinct – Outer Core Area. The property currently contains a one storey commercial plaza called the "Dixielake Plaza". The stores are no longer in operation.

North of the subject property to the railway tracks are detached homes that are mostly bungalows. The lands at the northwest corner of Dixie Road and Lakeshore Road East were recently approved for a 12 storey apartment building through Official Plan Amendment and Rezoning applications. Further west of the site is the "Green Acres" motel and a 10 storey apartment building. South of the site is the Small Arms Inspection Building on the former "Arsenal Lands". East of the site is a Mixed Use designated parcel that is currently subject to a site plan application for two blocks of 4 storey stacked townhouses with ground floor retail.



Aerial image of 1381 Lakeshore Road East

Originator's file: OZ 20/018 W1



Applicant's rendering of the proposed 8-15 storey apartment building

#### LAND USE POLICIES AND REGULATIONS

The *Planning Act* allows any person within the Province of Ontario to submit development applications to the local municipality to build or change the use of any property. Upon submitting all required technical information, the municipality is obligated under the *Planning Act* to process and consider these applications within the rules set out in the Act.

The *Provincial Policy Statement* (PPS) establishes the overall policy directions on matters of provincial interest related to land use planning and development within Ontario. It sets out province-wide direction on matters related to the efficient use and management of land and infrastructure; the provision of housing; the protection of the environment, resources and water; and, economic development.

The *Growth Plan for the Greater Golden Horseshoe* (Growth Plan) builds upon the policy framework established by the PPS and provides more specific land use planning policies which support the achievement of complete communities, a thriving economy, a clean and healthy environment and social equity. The Growth Plan establishes minimum intensification targets and requires municipalities to direct growth to existing built-up areas and strategic growth areas to make efficient use of land, infrastructure and transit.

The *Planning Act* requires that municipalities' decisions regarding planning matters be consistent with the PPS and conform with the applicable provincial plans and the Region of Peel Official Plan (ROP). Mississauga Official Plan is generally consistent with the PPS and conforms with the Growth Plan, the *Greenbelt Plan*, the *Parkway Belt West Plan* and the ROP.

Conformity of this proposal with the policies of Mississauga Official Plan is under review.

Additional information and details are found in Appendix 1, Section 5.

Originator's file: OZ 20/018 W1

#### AGENCY AND CITY DEPARTMENT COMMENTS

Agency and department comments are summarized in Appendix 1, Section 8.

## **Financial Impact**

All fees paid by developers are strictly governed by legislation, regulation and City by-laws. Fees are required to be paid prior to application approval, except where otherwise may be prescribed. These include those due to the City of Mississauga as well as any other external agency.

#### Conclusion

Most agency and City department comments have been received. The Planning and Building Department will make a recommendation on this project after the public meeting has been held and the issues have been resolved. The matters to be addressed include: provision of additional technical information, review of reduced parking standards, ensuring compatibility of new buildings, and determining an appropriate building height.

#### **Attachments**

A Whitemore

Appendix 1: Detailed Information and Preliminary Planning Analysis

Andrew Whittemore, M.U.R.P., Commissioner of

Planning & Building

Prepared by: David Ferro, Development Planner, MCIP, RPP

## **Detailed Information and Preliminary Planning Analysis**

## **Owner: City Park Homes**

#### **1381 Lakeshore Road East**

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#### 1. Site History

- September 14, 1987 Site Plan application is approved for the subject site to permit a convenience plaza under the file SP 86/007 W1.
- October 14, 2015 The Lakeview Local Area Plan came into force and effect and is applicable to the subject property, which maintained the property's Mixed Use designation and 4 storey height limit.
- November 8, 2018 City Park Homes makes a submission to the Development Application Review Committee (DARC) process for a 12 storey apartment building with ground floor retail.

#### 2. Site and Neighbourhood Context

#### Site Information

The property is located on the northeast corner of Lakeshore Road East (Arterial) and Dixie Road (Regional Major Collector road) within the Lakeview Neighbourhood Character Area. The site currently contains a commercial plaza called "Dixielake Plaza" which has vehicular access to Lakeshore Road East, Dixie Road and Cherriebell Road.

The site is currently serviced by MiWay transit Routes 23 – Lakeshore and 5 – Dixie, with both routes terminating approximately one kilometre east of the site in the City of

Toronto boundary at the Long Branch GO Station. The routes also provides service to the Dixie GO Station.

Approximately 500 m (1,640.4 ft.) east of the site is a local neighbourhood park named Orchard Hill Park. In addition, approximately 2 km (6,561.7 ft.) south east of the site is the Lakefront Promenade Park, which is a large waterfront park with trails, baseball diamonds, volleyball courts, spray pads and a marina.



Image of existing conditions along Dixie Road looking east (Source: Google Maps)

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Property Size and Use		
Frontages:		
Lakeshore Rd E.	24.0 m (78.7 ft.)	
Cherriebell Rd	41.1 m (134.8 ft.)	
Dixie Rd	43.5 m (142.3 ft.)	
Depth:	50.0 m (162.3 ft.)	
Gross Lot Area:	0.43 ha (1.07 ac.)	
Existing Uses:	1 storey commercial plaza containing a tattoo parlour, restaurant, take out restaurant and a health centre, among other uses.	

#### **Surrounding Land Uses**

At the northwest corner of Dixie Road and Lakeshore Road East is a parcel that recently underwent Official Plan and Rezoning applications to permit a 12 storey apartment building with non-residential space facing Lakeshore Road East. On the western portion of this site is Applewood Creek, which flows through a recently constructed culvert under Lakeshore Road East. Lands west of the Applewood Creek along the north side of Lakeshore Road East are characterized by apartment buildings ranging from 7-10 storeys and the Green Acres Motel. To the east of the subject site are lands pending redevelopment for two blocks of 4 storey stacked townhouses with commercial uses on the ground floor. Opposite this property, on the south side of Lakeshore Road East, is the Small Arms Inspection Building on lands that are commonly known as the "Arsenal Lands".

The surrounding land uses are:

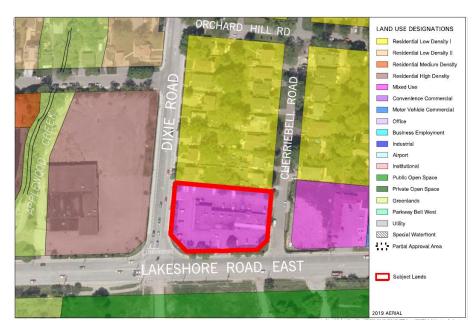
North: detached homes, railway tracks

East: lands pending townhouse redevelopment

South: Arsenal Lands, Small Arms Building

West: apartment site, Applewood Creek, Green Acres

Motel



Aerial Photo of 1345 Lakeshore Road East

#### **The Neighbourhood Context**

The surrounding residential neighbourhood was originally developed in the 1920s and 1930s with the majority of the residential built form being detached bungalows. The apartment building to the west was built in the 1990s.

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The Lakeview Neighbourhood Character Area has been subject to development activity in various forms of infill intensification occurring in different parts of the neighbourhood, including the replacement of bungalows with two storey detached homes. The former Lakeview Power Generating Station lands are currently subject to a development application that looks to realize the Lakeview Village Master Plan vision which proposes approximately 8,000 new residential units and non-residential uses.

#### **Demographics**

Based on the 2016 census, the existing population of the Lakeview Neighbourhood Character Area is 21,520 with a median age of this area being 45 (compared to the City's median age of 40). The neighbourhood population is mostly of working age; 67% are 15 to 64 years of age, with 14% children (0-14 years) and 18% seniors (65 years and over)..

The average household size is 2 persons with 32% of people living in apartments in buildings that are five storeys or more. The mix of housing tenure for the node is 6,395 units (72%) owned and 2,440 units (28%) rented with a vacancy rate of approximately 0.8%\*. In addition, the number of jobs within this is character area is 3,010.

\*Please note that vacancy rate data does not come from the census. This information comes from CMHC which demarcates three geographic areas of Mississauga (Northeast, Northwest, and South). This specific CA is located within the South geography. Please also note that the vacancy rate published by CMHC is ONLY for apartments.

#### **Other Development Applications**

The following development applications are in process or were recently approved in the immediate vicinity of the subject property:

- H-OZ 20/006 W1 (formerly OZ 18/009 W1) 1345
   Lakeshore Road East Lifting of the H holding provision
   application currently in process for a 4-12 storey
   apartment building with commercial space and 397
   residential units. The associated Official Plan Amendment
   and Rezoning applications to permit the proposal were
   approved by Council.
- SP 11/174 W1 1407 Lakeshore Road East Site Plan currently in process for 24 stacked townhomes and ground floor commercial.

The former Lakeview Power Generating Station lands are currently subject to a development application that look to permit a mixed-use, multi-phase development with townhouses, mid-rise and high-rise buildings, retail, employment, cultural and parkland uses on the 71.5 hectare (177 ac.) property formerly occupied by the Lakeview Power Generating Station.

#### **Community and Transportation Services**

The proposal is served by major City of Mississauga facilities such as Carmen Corbasson Community Centre (within 2 km [6262 ft.]), Lakeview Golf Course (within 400 m) and Lakeview Library (within 1 km[3281 ft.]). The site is also served by nearby Orchard Hill Park, Douglas Kennedy Park and

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Lakefront Promenade Park. In addition, there is planning for future parks and community facilities as part of the future major development located on the former Lakeview Power Generating Station lands. Additional comments from Community Services regarding City parks and facilities can be reviewed within Section 9 of this Appendix.

The site is within 800 m (2,624.8 ft.) of the Long Branch GO station, which provides two-way, all day service, every 30 minutes.

The City completed a study called "Lakeshore Connecting Communities" which contemplates the future planning along the Lakeshore Road corridor from 2020 to 2041. The intent of the study was to ensure that all modes of transportation could be accommodated and considers the future of the corridor. The study indicates that a future Bus Rapid Transit (BRT) stop has been proposed at the Dixie Road and Lakeshore Road East intersection. City staff are in the process of implementing the recommendations of this study as part of the ongoing Official Plan review.

The following major MiWay bus routes currently service the site:

- Route 23 Lakeshore Road East
- Route 5 Dixie Road

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## 3. Project Details

The applications are to permit an 8-15 storey apartment building with 242 units and ground floor commercial space.

Development Proposal			
Applications	Received: October 9	Received: October 9, 2020	
submitted:	Deemed complete: C	October 22, 2020	
Developer/ Owner:	City Park Homes		
Applicant:	Jim Levac, Glen Sch	arr & Associates	
Number of units:	242 units		
Proposed Gross Floor Area:	17 589.2 m <sup>2</sup> (189,32	28 ft <sup>2</sup> )	
Height:	8-15 storeys		
Lot Coverage:	47 %		
Floor Space Index: 4.31			
Landscaped Area:	31 %		
Anticipated	530*		
Population:	*Average household	sizes for all units	
	(by type) based on the	ne 2016 Census	
Parking:	Required	Provided	
resident spaces	317	279	
visitor spaces	48	36	
non-res spaces	12	9	
Total	377	324	

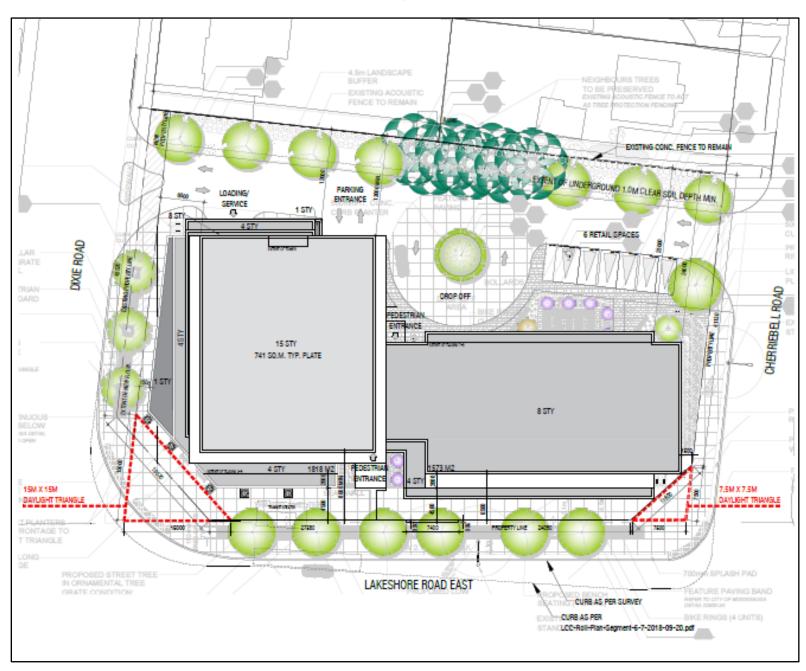
#### **Supporting Studies and Plans**

The applicant has submitted the following information in support of the applications which can be viewed at <a href="http://www.mississauga.ca/portal/residents/development-applications">http://www.mississauga.ca/portal/residents/development-applications</a>:

- Planning Justification Report
- Concept Plan and Elevations
- Acoustic Study
- Sun/shadow Study
- Archaeological Assessment
- Draft Official Plan and Zoning By-law Amendments
- Functional Servicing Report
- Phase I & II Environmental Report
- Wind Study
- Grading and Servicing Plans
- Landscape Plans
- Grading Plans
- Traffic Impact Study
- Functional Servicing Report
- Arborist Report
- Servicing Plans

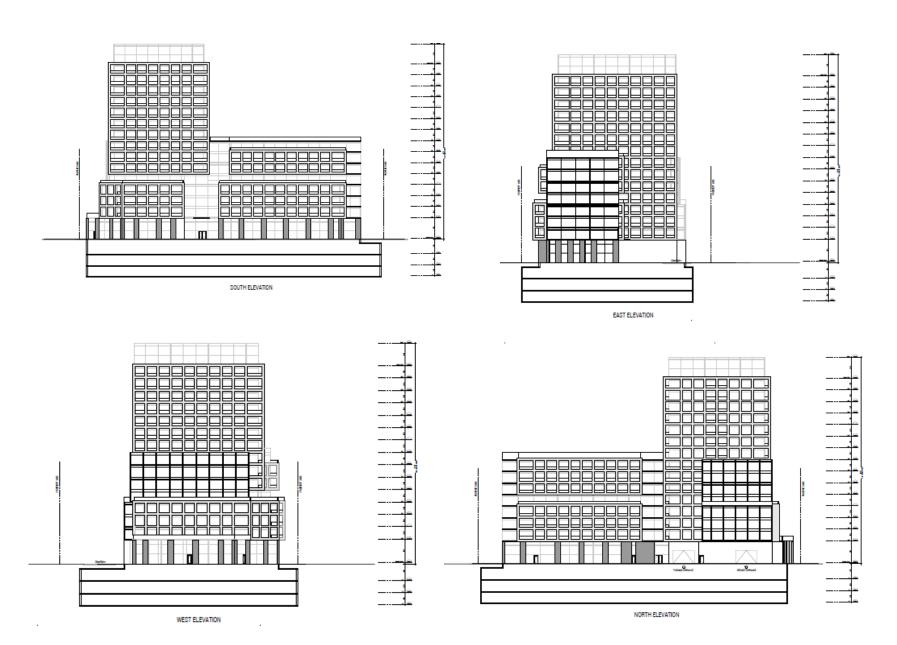
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#### **Concept Plan**



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#### **Elevations**



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## Applicant's Rendering



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#### 4. Land Use Policies, Regulations & Amendments

#### Mississauga Official Plan

#### **Existing Designation**

The site is designated **Mixed Use**. The **Mixed Use** designation permits a combination of non-residential and residential uses.

The Lakeview Local Area Plan also contains a height schedule that allows a maximum height of 4 storeys.

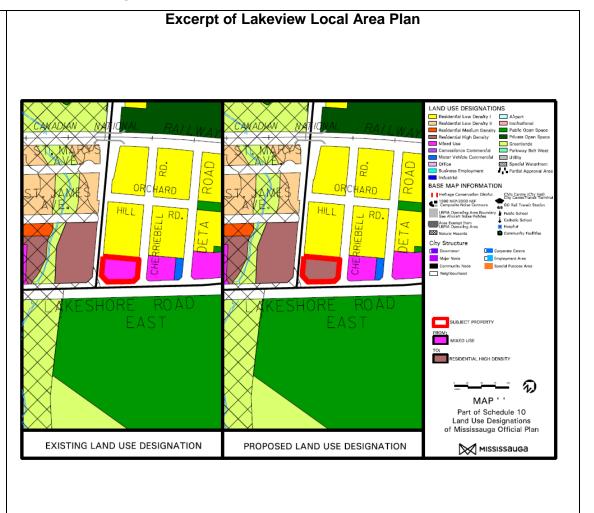
#### **Proposed Designation**

The applicant is proposing to change the designation of the site from **Mixed Use** to **Residential High Density** in order to permit an apartment building with ground floor commercial space.

The applicant is also proposing to amend the Lakeview Local Area Plan Height Schedule to permit a maximum height of 15 storeys.

Through the processing of the applications, staff may recommend a more appropriate designation to reflect the proposed development in the Recommendation Report.

Note: Detailed information regarding relevant Official Plan policies are found in Section 5.



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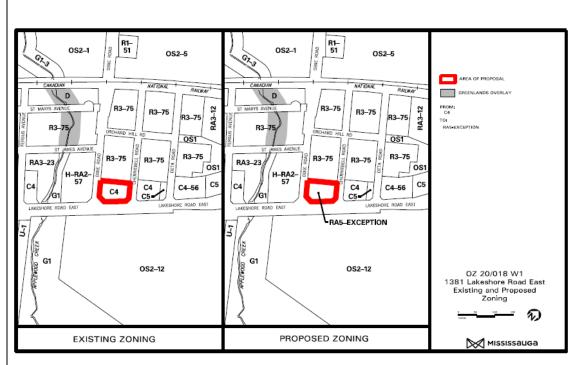
#### Mississauga Zoning By-law

#### **Existing Zoning**

The site is currently zoned **C4** (Mainstreet Commercial), which allows building heights up to 3 storeys and permits a wide range of commercial uses including restaurants, take out restaurants and retail, as well as dwelling units above the first storey of a commercial building. This zone also permits an apartment building.

#### **Proposed Zoning**

The applicant is proposing to rezone the property to **RA5-Exception** (Apartments) to accommodate the proposed 15 storey apartment building, with an FSI of 4.31 The proposed zoning will also allow for commercial uses on the ground floor.



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## **Proposed Zoning Regulations**

Zone Regulations	C4 Zone Regulations	Base RA5 Zone Regulations	Proposed RA5 Amended Zone Regulations
Maximum Floor Space Index (FSI)	-	1.9 – 2.9	4.31
Maximum gross floor area	-	1 000 m <sup>2</sup> (10,763.9 ft <sup>2</sup> ) for each storey above 12 storeys	17 317.2 m <sup>2</sup> (186,400.8 ft <sup>2</sup> ) for total apartment building
Minimum gross floor area – non-residential	-	-	272 m <sup>2</sup> (2,972.8 ft <sup>2</sup> )
Maximum <b>height</b> above established grade where the distance from the <b>rear lot line</b> is:	Sloped Roof: 16.0 m (52.5 ft.) and 3 storeys Flat Roof: 12.5 m (41.0 ft.) and 3 storeys	77.0 m (252.6 ft.) and 25 storeys	53.0 m (173.9 ft.) and 15 storeys
Minimum Rear Yard	4.5 m (14.8 ft.)	For portion of building that is between 13 m (42.7 ft.) and 20 m (65.6 ft.) in height: 10.0 m (34.4 ft.)  For portion of building that is between 20 m (65.6 ft.) and 26 m (85.3 ft.) in height: 12.5 m (41.0 ft.)  For portion of building that is above 26 m (85.3 ft.) in height: 15.0 m (49.2 ft.)	For entire building up to the maximum height of 53 m (173.9 ft.): 12.5 m (41.0 ft.)
Minimum <b>setback</b> of a below grade parking structure	4.5 m (14.8 ft.) *required in landscape buffer setback	3.0 m (9.84 ft.)	0.00 m (0.00 ft.)

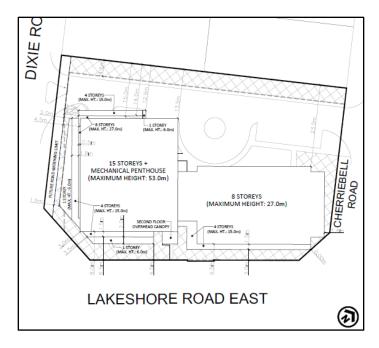
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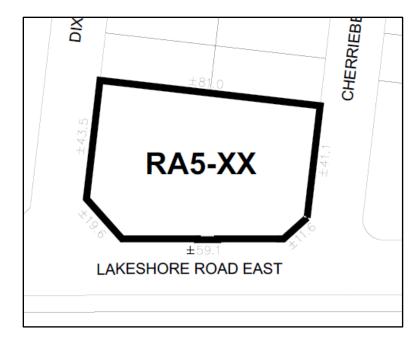
Zone Regulations	C4 Zone Regulations	Base RA5 Zone Regulations	Proposed RA5 Amended Zone Regulations
Non-residential uses on the ground floor	permitted	accessory uses permitted	permitted
Minimum <b>Parking Spaces</b> per unit	1.25 spaces per unit  4.0 spaces per 100 m² GFA – non-residential for retail uses and repair and personal service establishments  9.0 spaces per 100 m² GFA – non-residential for restaurant uses	1 resident space per studio unit 1.25 resident spaces per one bedroom unit 1.40 resident spaces per two bedroom unit 1.75 resident spaces per three bedroom unit 0.20 visitor spaces per unit	<ul> <li>1.15 parking spaces per dwelling unit</li> <li>0.15 visitor parking spaces per unit</li> <li>4.3 parking spaces per 100 m² GFA – non residential</li> </ul>
Note:			

Note:

The provisions listed are based on information provided by the applicant, which is subject to revisions as the applications are further refined.

The applicant has submitted the below site exception schedule:





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### 5. Summary of Applicable Policies

The *Planning Act* requires that Mississauga Official Plan be consistent with the Provincial Policy Statement and conform with the applicable provincial plans and Regional Official Plan. The policy and regulatory documents that affect these applications have been reviewed and summarized in the table below. Only key policies relevant to the applications have been included. The table should be considered a general summary

of the intent of the policies and should not be considered exhaustive. In the sub-section that follows, the relevant policies of Mississauga Official Plan are summarized. The development application will be evaluated based on these policies in the subsequent recommendation report.

Policy Document	Legislative Authority/Applicability	Key Policies
Provincial Policy Statement (PPS)	The fundamental principles set out in the PPS apply throughout Ontario. (PPS Part IV)	Settlement areas shall be the focus of growth and development. (PPS 1.1.3.1)
	Decisions of the council of a municipality shall be consistent with PPS. (PPS 4.1)	Land use patterns within settlement areas will achieve densities and a mix of uses that efficiently use land, resources, infrastructure, public service facilities and transit. (PPS 1.1.3.2.a)
	The Official Plan is the most important vehicle for implementation of the Provincial Policy Statement (PPS 4.6)	Planning authorities shall identify appropriate locations and promote opportunities for intensification and redevelopment. (PPS 1.1.3.3)
		Planning authorities shall provide for an appropriate range and mix of housing types and densities to meet projected needs of current and future residents of the regional market area. (PPS 1.4.3)
Growth Plan for the Greater Golden Horseshoe (Growth Plan)	The Growth Plan applies to the area designated as the Greater Golden Horseshoe growth plan area. All decisions made on or after May 16, 2019 in respect of the exercise of any authority that affects a planning matter will conform with this Plan, subject to any legislative or regulatory provisions providing otherwise. (Growth Plan 1.2.2)	Within settlement areas, growth will be focused in delineated built-up areas; strategic growth areas; locations with existing or planned transit; and, areas with existing or planned public service facilities. (Growth Plan 2.2.1.2 c)  Complete communities will feature a diverse mix of land uses; improve social equity and quality of life; provide a range and mix of housing options; provide convenient access to a range of transportation options, public service facilities, open spaces and parks, and healthy, local and affordable food options; provide a more compact built form; mitigate and adapt to climate change impacts; and, integrate green infrastructure. (Growth Plan 2.2.1.4)
		Applying the policies of this Plan will support the achievement of complete communities that: a) feature a diverse mix of land uses; b) improve social equity and overall quality of life, for people of all ages, abilities, and incomes; c) provide a diverse range and mix of housing options, including additional residential units and affordable housing, to accommodate people at all stages

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Policy Document	Legislative Authority/Applicability	Key Policies
		of life, and to accommodate the needs of all household sizes and incomes; d) expand convenient access to transportation options (including active transportation), public service facilities, open spaces / recreational facilities; e) provide for a more compact built form and a vibrant public realm; f) mitigate and adapt to the impacts of a changing climate, improve resilience and reduce greenhouse gas emissions, and contribute to environmental sustainability; and g) integrate green infrastructure and appropriate low impact development (Growth Plan 2.2.1.4)
		Municipalities will encourage intensification generally throughout the delineated built up area (2.2.2.3 c)
		Municipalities will identify the appropriate type and scale of development in strategic growth areas and transition of built form to adjacent areas and will encourage intensification generally throughout the delineated builtup area (Growth Plan 2.2.2.3);
		For each applicable delineated area, the minimum density targets in this Plan are to be implemented through: a) upper-tier official plan policies that identify the minimum density targets and require lower-tier municipalities to undertake planning, such as secondary plans, to establish permitted uses and identify densities, heights, and other elements of site design; b) single-tier official plan policies that identify the minimum density targets and, through secondary planning or other initiatives, establish permitted uses within the delineated area and identify densities, heights, and other elements of site design; c) zoning all lands in a manner that would implement the official plan policies; and d) the use of any applicable legislative and regulatory tools that may establish area or site-specific minimum densities, heights, and other elements of site design. (Growth Plan 5.2.5.5.)
		To achieve minimum intensification and density targets, municipalities will develop and implement urban design and site design official plan policies and other supporting documents that direct the development of high quality public realm and compact built form. (Growth Plan 5.2.5.6)
		The lands are located within 800 m (2624.7 ft.) of the Long Branch GO Station which is considered to be located within the Growth Plan's Priority Transit Corridors.
Region of Peel Official Plan (ROP)	The Region of Peel approved MOP on September 22, 2011, which is the primary instrument used to evaluate development applications. The proposed	The ROP identifies the subject lands as being located within Peel's Urban System.
	development applications were circulated to the Region who has advised that in its current state,	General objectives of ROP, as outlined in Section 5.3, include conserving the environment, achieving sustainable development, establishing healthy

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Policy Document Legislative Authority/Applicability K		Key Policies
	the applications meet the requirements for exemption from Regional approval. Local official plan amendments are generally exempt from approval where they have had regard for the <i>Provincial Policy Statement</i> and applicable Provincial Plans, where the City Clerk has certified that processing was completed in accordance with the <i>Planning Act</i> and where the Region has advised that no Regional official plan amendment is required to accommodate the local official plan amendment. The Region provided additional comments which are discussed in Section 8 of this Appendix.	complete communities, achieving intensified and compact form and mix of land uses in appropriate areas that efficiently use land, services, infrastructure and public finances, while taking into account the characteristics of existing communities and services, and achieving an urban form and densities that are pedestrian-friendly and transit supportive.  Direct the area municipalities, while taking into account the characteristics of existing communities, to include policies in their official plan that: support the Urban System objectives and policies, support pedestrian-friendly and transit supportive urban development, provide transit-supportive opportunities for redevelopment, intensification and mixed land use, support Crime Prevention Through Environmental Design Principles (ROP 5.3.2.6)

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#### **Relevant Mississauga Official Plan Policies**

The policies of Mississauga Official Plan (MOP) implement provincial directions for growth. MOP is generally consistent with the PPS and conforms with the Growth Plan, Greenbelt Plan, PBWP and ROP. An update to MOP is currently underway to ensure MOP is consistent with and conform to changes resulting from the recently released Growth Plan, 2019 and Amendment No. 1 (2020).

The subject property is located within a future Major Transit Station Area (MTSA), attributed to the proposed BRT station at Dixie Road and Lakeshore Road East intersection as part of the Lakeshore Connecting Communities study.

The lands are located within the Lakeview Local Area Plan and are designated **Mixed Use**. The **Mixed Use** designation permits retail and commercial uses, and permits these uses in combination with residential. The **Mixed Use** policies state that residential uses with only ground floor non-residential uses is not considered to be within the **Mixed Use** designation and an

Official Plan Amendment will be required.

The Lakeview Local Area Plan also contains a height schedule which allows a maximum height of four storeys for the subject site.

The applicant is proposing to change the designation to **Residential High Density** and amend the height schedule to permit a 15 storey apartment building with only ground floor commercial space. The applicant will need to demonstrate consistency with the intent of MOP and shall have regards for the appropriateness of the proposed built form in terms of compatibility with the surrounding context and character of the area.

The following policies are applicable in the review of these applications. In some cases the description of the general intent summarizes multiple policies.

	Specific Policies	General Intent
Chapter 5	Section 5.1.6	Mississauga encourages compact, mixed use development that is transit supportive, in
Direct Growth	Section 5.1.7	appropriate locations, to provide a range of local live/work opportunities.
	Section 5.2.1	
	Section 5.3.5.1	Mississauga will protect and conserve the character of stable residential Neighbourhoods.
	Section 5.3.5.3	
	Section 5.3.5.5	Mississauga will establish strategies that protect, enhance and expand the Green System.
	Section 5.3.5.6	
	Section 5.4.4	Neighbourhoods will not be the focus for intensification and should be regarded as stable
	Section 5.4.5	residential areas where the existing character is to be preserved.
	Section 5.4.8	
	Section 5.4.10	Where higher density uses are proposed, they should be located on sites identified by a local area
		review, along Corridors or in conjunction with existing apartment sites or commercial centres.

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	Specific Policies	General Intent
	Specific Folicies	Intensification within Neighbourhoods may be considered where the proposed development is compatible in built form and scale to surrounding development, enhances the existing or planned development and is consistent with the policies of this Plan.  Development will be sensitive to the existing and planned context and will include appropriate transition in use, built form, density and scale.  Development on Corridors should be compact, mixed use and transit friendly and appropriate to the context of the surrounding Neighbourhood.  Where higher density uses within Neighbourhoods are directed to Corridors, development will be required to have regard for the character of the Neighbourhoods and provide appropriate transitions in height, built form and density to the surrounding lands.  Corridors will be subject to a minimum building height of two storeys and the maximum building height specified in the City Structure element in which it is located, unless Character Area policies specify alternative building height requirements or until such time as alternative building heights are determined through planning studies. Except along Intensification Corridors and within Major Transit Station Areas, the minimum building height requirement will not apply to Employment Areas.  Local area reviews will consider the appropriateness of transit supportive uses at the intersection of two Corridors. Local area policies may permit additional heights and densities at these locations provided that the development reduces the dependency on cars and supports the policies of this Plan.
Chapter 7 Complete Communities	Section 7.1.6 Section 7.2.1 Section 7.2.2 Section 7.2.3	Mississauga will ensure that the housing mix can accommodate people with diverse housing preferences and socioeconomic characteristics and needs.  Mississauga will ensure that housing is provided in a manner that maximizes the use of community infrastructure and engineering services, while meeting the housing needs and preferences of Mississauga residents.  Mississauga will provide opportunities for:  a. the development of a range of housing choices in terms of type, tenure and price; b. the production of a variety of affordable dwelling types for both the ownership and rental markets; and c. the production of housing for those with special needs, such as housing for the elderly and shelters.  When making planning decisions, Mississauga will ensure that housing is provided in a manner that fully implements the intent of the Provincial and Regional housing policies.

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	Specific Policies	General Intent
Chapter 11 General Land Use Designations	11.2.6 11.2.5.6 11.2.6.2 11.2.6.3 11.2.6.4	General Intent and the public realm by ensuring that adequate privacy, sunlight and sky views are maintained and that microclimatic conditions are mitigated.  Where increases in density are considered in Neighbourhoods they will be directed to Corridors. Appropriate transitions to adjoining areas that respect variations in scale, massing and land uses will be required.  Heights in excess of four storeys will be required to demonstrate that an appropriate transition in height and built form that respects the surrounding context will be achieved.  Development on Corridors will be encouraged to: a. assemble small land parcels to create efficient development parcels; b. face the street, except where predominate development patterns dictate otherwise; c. not locate parking between the building and the street; d. site buildings to frame the street and where non residential uses are proposed to create a continuous street wall; e. provide entrances and transparent windows facing the street for non-residential uses; f. support transit and active transportation modes; g. consolidate access points and encourage shared parking, service areas and driveway entrances; and h. provide concept plans that show how the site can be developed with surrounding lands.  In addition to the Uses Permitted in all Designations, lands designated Mixed Use will also permit the following uses  a. commercial parking facility; b. financial institution; c. funeral establishment; d. makerspaces e. motor vehicle rental; f. motor vehicle sales; g. overnight accommodation; h. personal service establishment; i. post-secondary educational facility; j. residential; k. restaurant; l. retail store; and m. secondary office; and  The following uses are not permitted:  a. self-storage facility; and b. detached and semi-detached dwellings.  Mixed Use development will be encouraged through infilling to consolidate the potential of these areas and to restrict their linear extension into stable, non-commercial areas.  Residential uses will be combined on the sa
Chapter 16	Section 16.1.1.1	For lands within a Neighbourhood, a maximum building height of four storeys will apply unless

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	Specific Policies	General Intent		
Neighbourhoods	Section 16.1.1.2	Character Area policies specify alternative building height requirements or until such time as alternative building heights are determined through the review of Character Area policies.  Proposals for heights more than four storeys or different than established in the Character Area policies, will only be considered where it can be demonstrated to the City's satisfaction, that: a. an appropriate transition in heights that respects the surrounding context will be achieved; b. the development proposal enhances the existing or planned development; c. the City Structure hierarchy is maintained; and d. the development proposal is consistent with the policies of this Plan.		
Chapter 19 Implementation	Section 19.5.1	<ul> <li>This section contains criteria which requires an applicant to submit satisfactory planning reports to demonstrate the rationale for the proposed amendment as follows: <ul> <li>the proposal would not adversely impact or destabilize the following: the overall intent, goals and objectives of the Official Plan; and the development and functioning of the remaining lands which have the same designation, or neighbouring lands;</li> <li>the lands are suitable for the proposed uses, and compatible with existing and future uses of surrounding lands;</li> <li>there are adequate engineering services, community infrastructure and multi-modal transportation systems to support the proposed application;</li> <li>a planning rationale with reference to Mississauga Official Plan policies, other relevant policies, good planning principles and the merits of the proposed amendment in comparison with the existing designation has been provided by the applicant.</li> </ul> </li> </ul>		

#### **Relevant Lakeview Local Area Plan Policies**

	Specific Policies	General Intent
Chapter 5 Vision	Section 5.2.2 Section 5.2.3	The focus of the policies in this Area Plan is to strengthen and revitalize the Lakeshore corridor for mainstreet commercial development, to preserve the character of the existing residential areas while allowing for modest infilling, and to enhance the transportation system.  Infill and redevelopment in Neighbourhoods will be facilitated and be encouraged in a manner consistent with existing land uses in the surrounding area. Neighbourhoods are considered to be
		primarily stable residential areas that may include a commercial centre to serve the surrounding area.  The principal document identifies Lakeshore Road East, Cawthra Road, and Dixie Road as corridors. These corridors link together the neighbourhoods of Lakeview. Corridors that run through the Neighbourhood Character Area should develop with mixed uses oriented towards the corridor. Lakeshore Road East is an important corridor in the future development of Lakeview. This area will be strengthened by concentrating additional commercial, residential and community uses, and by improving transportation connections with the surrounding neighbourhoods.
Chapter 6.0 Direct	Section 6.2.1	The principal document identifies Lakeshore Road East through Lakeview as a Higher Order Transit

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	Specific Policies	General Intent	
Growth	Section 6.2.2 Section 6.2.3	Corridor. This corridor will accommodate multimodal transportation facilities and a mix of commercial, office, residential and cultural uses. The Lakeshore Corridor crosses through the Neighbourhood Character Areas. It generally includes the properties that front onto Lakeshore Road East.  Development in the Lakeshore Corridor Precinct should have regard for the character of the Neighbourhoods, providing appropriate transitions in height, built form, and density.	
		Intensification will occur through infilling or redevelopment.	
		Intensification will be sensitive to the existing and planned context of the corridor and adjacent residential uses.	
		Intensification will address matters such as: a. contribution to a complete community; b. contribution to the mainstreet character; c. respecting heritage; and d. protecting views to the waterfront.	
Chapter 8.0 Complete Communities	Section 8.4.1 Section 8.4.2	Development within the Lakeshore Corridor will be encouraged to create a unique identity by providing distinctive architecture, high quality public art, streetscape, and cultural heritage resources and cultural infrastructure.	
		The distinct identity of the existing Neighbourhoods will be maintained by preserving the scale and character of the built environment.	
Chapter 9.0 Multi- Modal City	Section 9.1.3	The City will, through the review of development applications, eliminate and/or consolidate vehicular turning movements to and from Lakeshore Road East and direct traffic towards signalized intersections, where appropriate. Vehicle access to redevelopment opportunities should be considered from existing north-south side streets or existing or proposed laneways parallel to Lakeshore Road East.	
Chapter 10 Desirable	Section 10.2.3	Development will be encouraged to locate parking to the rear of buildings or underground.	
Section 10.2.4 Section 10.2.5 Section 10.2.6 Section 10.2.7		Development along Lakeshore Road East is encouraged to be two to four storeys in height; however, some sites will be permitted building heights greater than four storeys as shown on Map 3.	
	Section 10.2.8 Section 10.2.9	Appropriate transition to adjacent low density residential will be required.	
	Section 10.3.5	To promote a pedestrian friendly mainstreet environment, street related commercial uses will front onto and be located along Lakeshore Road East. Development should address the following, among other items:  a. maintaining an appropriate average lot depth for mainstreet commercial;  b. buildings should be closely spaced with minimal breaks to ensure a continuous building or street	
		frontage; c. buildings should incorporate active uses at grade, in order to animate the public realm and pedestrian environment; and	
		d. building entrances should be located along and face Lakeshore Road East, and should be clearly identifiable with direct access from the sidewalk.	

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Specific Policies	General Intent
	Development will provide an appropriate streetscape treatment of the public realm that supports pedestrian activity and provides an attractive character to the street. This may include, among other things: a. landscaping and planting; b. street furnishings; c. public art; d. quality building materials; and e. building design elements and features including articulated rooflines such as parapets and towers.  Development will be encouraged to provide place making opportunities, such as public squares, plazas, and open spaces, including among other locations, at Cooksville Creek, Cawthra Road, East
	Avenue, Alexandra Avenue, Ogden Avenue, Hydro Road, Dixie Road, and Etobicoke Creek.  The assembly of adjacent low density residential land to enlarge properties fronting Lakeshore Road East is discouraged. Should assembly occur, however, the primary purpose of these lands will be an enhanced landscape buffer to the adjacent residential uses and for amenity space and/or parking if required through the development.
	Criteria for apartment development will include, among other things: a. a minimum separation distance to ensure light and permeability; b. a maximum floor plate to ensure minimal impact on residential areas; and c. transition to adjacent lower built forms.

#### **Affordable Housing**

In October 2017 City Council approved *Making Room for the Middle – A Housing Strategy for Mississauga* which identified housing affordability issues for low and moderate incomes in the city. In accordance with the Provincial Growth Plan (2019) and Amendment No. 1 (2020), *Provincial Policy Statement* (2020), Regional Official Plan and Mississauga Official Plan (MOP), the City requests that proposed multi-unit residential developments incorporate a mix of units to accommodate a diverse range of incomes and household sizes.

Applicants proposing non-rental residential developments of 50 units or more – requiring an official plan amendment or rezoning for additional height and/or density beyond as-of-right permissions – will be required to demonstrate how the

proposed development is consistent with/conforms to Provincial, Regional and City housing policies. The City's official plan indicates that the City will provide opportunities for the provision of a mix of housing types, tenures and at varying price points to accommodate households. The City's annual housing targets by type are contained in the Region of Peel Housing and Homelessness Plan 2018-2028 <a href="https://www.peelregion.ca/housing/housinghomelessness/pdf/plan-2018-2028.pdf">https://www.peelregion.ca/housing/housinghomelessness/pdf/plan-2018-2028.pdf</a>.

To achieve these targets, the City is requesting that a minimum of 10% of new ownership units be affordable. The 10% contribution rate will not be applied to the first 50 units of a development. The contribution may be in the form of on-site or off-site units, land dedication, or financial contributions to affordable housing elsewhere in the city.

## 6. School Accommodation

The Peel District School Board		The Dufferin-Peel C Board	The Dufferin-Peel Catholic District School Board	
Student Y	'ield:	Student Yield:	Student Yield:	
21 6 4 School Ad Janet I. M Enrolmer Capacity: Portables	Kindergarten to Grade Grade 6 to Grade 8 Grade 9 to Grade 12 ccommodation:  IcDougal P.S.  It: 481 552 0  Martin Sr. P.S.  It: 498 524	5 Kinder 4 Grader School Accommon Queen of Heaven Enrolment: Capacity: Portables:	ergarten to Grade 8 e 9 to Grade 12 odation: n Elementary School 360 579 0 s Secondary School 489 807 0	
Enrolmer Capacity: Portables	1,044			

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#### 7. Community Comments

A community meeting was held by Ward One Councillor, Stephen Dasko, on December 10, 2020. Approximately 50 residents attended the meeting and 9 submissions were received.

The following comments made by the community as well as any others raised at the public meeting will be addressed in the Recommendation Report, which will come at a later date.

- 15 storeys is too high for the site
- There will be massing impacts on the adjacent existing low rise neighbourhood
- There is insufficient distinction between the podium and tower portion of the building
- This proposal will increase traffic within the surrounding vicinity
- The density proposed as part of this application is contributing to an overwhelming increase in density neighbourhood wide
- The proposed development should compliment the Lakeshore Road corridor
- The access point arrangements into the site should be reconsidered
- How will this proposal satisfy servicing and capacity requirements?
- This development should ensure that sidewalks and any other right-of-way infrastructure components are improved and fixed

This proposal should adequately address the City's affordable housing issues

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## 8. Development Issues

The following is a summary of comments from agencies and departments regarding the applications:

Agency / Comment Date	Comments
Region of Peel (November 24, 2020)	The proposal requires a water connection into a watermain size of 300 mm (0.98 ft.).  Additional information with respect to the Functional Servicing Report is required to determine the adequacy of the existing services.
	The Region of Peel will be providing front end collection of waste and recyclable materials.
Economic Development Office (December 13, 2020)	The 2019 Economic Development Strategy was approved by Council on December 11, 2019 (GC-0652-2019) and has three Core Economic Priorities. "Develop Distinctive Places" and "Deliver Durable Infrastructure" are two of three core priorities for the City of Mississauga. The focus of these pillars is to provide Human Centred Development and People Centred Spaces.
	With this in mind, the Economic Development Office encourages the applicant to increase the amount of replacement employment on the subject property from what is currently proposed. The current building situated on this site provides employment opportunities that will be lost through any redevelopment of this property. It is important to continue to provide access to employment opportunities within the local community to ensure inclusive growth for residents.
Dufferin-Peel Catholic District School Board and the Peel District School Board (October 29, 2020)	The Dufferin-Peel Catholic District School Board responded that they are satisfied with the current provision of educational facilities for the catchment area and, as such the school accommodation condition as required by City of Mississauga Council Resolution 152-98 pertaining to satisfactory arrangements regarding the adequate provision and distribution of educational facilities need not be applied to this development application.
	In addition, if approved the Peel District School Board and the Dufferin-Peel Catholic District School Board also require certain conditions be added to applicable Development Agreement and sales agreement
City Community Services Department – Park Planning Section (October 23, 2020)	The subject site is located within 35 m (115 ft.) of Not Yet Named Park (P-358). The park is zoned "OS2-12" and includes the Small Arms Inspection Building which permits a range of uses including banquet hall to retail types uses within the existing building. The site is also located 116 m (380 ft.) from Appledale Park (P-329) which contains a woodland and greenbelt as part of the park and is zoned "G1" (Greenland).
	Prior to the issuance of building permits, cash-in-lieu for park or other public recreational purposes is required pursuant to Section 42 of the Planning Act (R.S.O. 1990, c.P. 13, as amended) and in accordance with City's Policies and By-laws.

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Agency / Comment Date	Comments
City Transportation and Works Department (November 30, 2020)	Technical reports and drawings have been submitted and are under review to ensure that engineering matters related to noise, grading, servicing, stormwater management, traffic and environmental compliance can be satisfactorily addressed to confirm the feasibility of the project, in accordance with City requirements.
	Based on a review of the materials submitted to date, the owner has been requested to provide additional technical details and revisions prior to the City making a recommendation on the application, as follows:
	Stormwater A Functional Servicing Report (FSR), prepared by Skira & Associates and dated August 18, 2020, was submitted in support of the proposed development. The purpose of the report is to evaluate the proposed development impact on the municipal drainage system (e.g. storm sewers, watercourses, etc.) and to mitigate the quality and quantity impacts of stormwater runoff generated from the site. Mitigation measures may include improvements to existing stormwater servicing infrastructure, new infrastructure and/or on-site stormwater management controls.
	The applicant is proposing to connect the site storm sewer to the existing 450 mm (1.5 ft.) diameter storm sewer system located Lakeshore Road East.
	The applicant is required to provide further technical information to:
	<ul> <li>demonstrate the feasibility of the storm sewer outlet</li> <li>develop an acceptable strategy to capture the external flow from the adjacent property to ensure that it does not enter into the site's private storm sewer system nor that it impacts the City's existing drainage system</li> <li>demonstrate that there will be no impact on the City's existing drainage system including how groundwater will be managed on-site* demonstrate that the soil condition meets MECP requirements</li> </ul>
	Environmental Compliance Phase One Environmental Site Assessment (ESA) ESA (17*4483), dated January 8, 2020, and Phase Two (17*4483), dated January 31, 2020, both prepared Brown Associates Limited were submitted in support of the proposed development. The results of the ESA reports indicate that further investigation is required.
	The applicant is required to submit further documents prior to recommendation report:
	<ul> <li>A reliance letter for both ESA reports</li> <li>A Remedial Action Plan (RAP)</li> <li>A complete Record of Site Condition (RSC), including all supporting documents</li> <li>A Temporary Discharge to Storm Sewer Commitment Letter</li> <li>A written document confirming well decommissioning</li> </ul>
	Traffic  A traffic impact study (TIS), prepared by Cole Engineering Group Ltd. and dated August 2020, was submitted in support of the proposed development and a full review and audit was completed by Transportation and Works staff. Based on the information provided to date, staff is not satisfied with the study and require further clarification on the information provided.

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Agency / Comment Date	Comments		
	The applicant is required to provide the following information as part of subsequent submissions, to the satisfaction of t Transportation and Works Department:		
	<ul> <li>Provide an updated TIS addressing all staff comments;</li> <li>Review the driveway access to ensure both municipal road and the internal driveway can operate efficiently;</li> <li>Provide the future property lines due to the road allowance widening towards the ultimate 44.5 m (146 ft.) right-of-way of Lakeshore Road East as identified in the Official Plan and associated sight triangles;</li> <li>Address any traffic concerns from the community related to the proposed development.</li> </ul>		
	Noise A Noise Report prepared by Jade Acoustics, dated August 18, 2020, was submitted for review. The study evaluates the potential impact both to and from the proposed development and recommends mitigation measures to reduce any negative impacts. Noise sources that may have an impact on this development include road and rail traffic.		
	Engineering Plans/Drawings The applicant has also submitted a number of technical plans/drawings (i.e. Grading and Servicing Plans) which need to be revised in accordance with City Standards and as part of subsequent submissions. It should be noted that an 'H' Holding Provision will be required to implement any outstanding technical matters, including the requirement for a satisfactory Development Agreement.		
Other City Departments and External Agencies	The following City Departments and external agencies offered no objection to these applications provided that all technical matters are addressed in a satisfactory manner:  - Enbridge - Alectra - Canada Post - Forestry - Culture Planning		
	The following City Departments and external agencies were circulated the applications but provided no comments:  - Rogers  - GO Transit  - CN Rail  - City of Toronto  - Lakeview Ratepayers Association  - GTAA  - Enbridge		

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Based on the comments received and the applicable Mississauga Official Plan policies, the following matters will have to be addressed:

- Are the policies and principles of Mississauga Official Plan maintained by this project?
- Is the proposal compatible with the character of the area given the project's height, massing, density, setbacks and building configuration?
- Are the proposed zoning by-law exception standards appropriate?
- Does the proposal address concerns relating to traffic?

#### **Development Requirements**

There are engineering matters including: grading, environmental, engineering, servicing traffic and stormwater management that will require the applicant to enter into agreements with the City.

## 9. Section 37 Community Benefits (Bonus Zoning)

Should these applications be approved by Council, staff will report back to Planning and Development Committee on the provision of community benefits as a condition of approval.

### City of Mississauga

## **Corporate Report**



Date: December 21, 2020

To: Chair and Members of Planning and Development Committee

From: Andrew Whittemore, M.U.R.P., Commissioner of Planning & Building

Originator's files:
CD.06-INC

Meeting date:
January 25, 2021

## Subject

**Confirmation of Consultant to conduct Peer Review of Inclusionary Zoning Municipal Assessment Report** 

#### Recommendation

- That Council deem urbanMetrics inc. qualified to perform the peer review and provide a written opinion of the Inclusionary Zoning municipal assessment report prepared by N. Barry Lyon Consultants (NBLC) on behalf of the City of Mississauga.
- That the report dated December 21, 2020, from the Commissioner of Planning and Building, titled "Confirmation of Consultant to conduct Peer Review of Inclusionary Zoning Municipal Assessment Report," be provided to the Councils of the Town of Caledon and City of Brampton for information.

## **Background**

The Region of Peel, in coordination with local tier staff, is undertaking the municipal assessment report that is required by legislation to be completed prior to implementation of Inclusionary Zoning (IZ). The municipal assessment report includes two key components.

The first component is an analysis that identifies existing housing supply and affordability, demographic / household trends, and resulting housing needs. The bulk of this work has already been captured through the Region of Peel Housing Strategy (2018). Minor updates to the Housing Strategy are being completed by Regional staff to fulfill the IZ legislative requirements.

The second component of the municipal assessment report is a market analysis, which is required to understand the financial viability of development / redevelopment under an inclusionary zoning framework. N. Barry Lyon Consultants (NBLC) has been retained to complete this portion of the assessment. The results of the market analysis are anticipated in Q1 2021.

Ontario Regulation 232/18 (see Appendix 1) requires that an independent written opinion on the IZ municipal assessment report be obtained, and that the peer reviewer is, in the opinion of local Councils, qualified to prepare the written opinion. Staff are seeking to confirm that Council is satisfied that urbanMetrics inc. is qualified to complete the peer review and prepare the written opinion, which would enable the City to proceed with next steps and advance its work on IZ in a timely fashion.

#### Comments

Staff are confident that urbanMetrics inc. is qualified to perform the peer review and prepare the written opinion for the following reasons:

- urbanMetrics inc. is one of few firms in the industry with specific expertise in land economics and land use planning. The firm has had involvement with other market/economic and development feasibility-related peer review studies in communities across Ontario (see Appendix 2 for summary of qualifications).
- urbanMetrics inc. has demonstrated their capacity to perform a peer review of an IZ municipal assessment report, having recently completed the peer review of IZ municipal assessment report work prepared on behalf of the Region of Waterloo and its lower-tier municipalities. Kitchener staff have confirmed urbanMetrics inc. demonstrated expertise in their completion of the peer review and written opinion.
   See Appendix 2 for Kitchener City Council resolution deeming an urbanMetrics inc Partner as qualified to provide the written opinion.
- The City of Mississauga recently retained urbanMetrics inc. to conduct a financial feasibility analysis for Reimagining the Mall affordable housing policy development. Staff were pleased with the work.

Staff recommend that Council deem urbanMetrics inc. qualified to undertake the peer review and prepare the written opinion of the IZ municipal assessment report. Securing the consultant for the peer review and written opinion is prudent to further the IZ policy work currently underway in a timely fashion. Given the demonstrated expertise of urbanMetrics inc., as well as their ability to complete the peer review and delivery a high quality written opinion for a competitive value, staff are confident in proceeding to retain urbanMetrics inc. in collaboration with Regional staff.

Staff are also recommending that this report be forwarded to the Councils of the City of Brampton and Town of Caledon for information.

Staff are planning a Q1 2021 report to Planning and Development Committee (PDC) to provide an overview of the results of the municipal assessment report, as well as the next steps in the preparation of an IZ framework (e.g. policy development, stakeholder consultation, and key project milestones).

## **Strategic Plan**

Implementation of IZ falls under the "Belong" pillar of the Strategic Plan.

### **Financial Impact**

Given Mississauga staff have requested a review of more IZ test locations than the Region originally proposed, the City and the Region are proposing to cost share the Peer Review. Mississauga's portion of the cost would be under \$10,000 which is a low value acquisition. Funding would come from City's Affordable Housing capital project #13962.

#### Conclusion

This report seeks to obtain Council's opinion on the qualifications of UrbanMetrics inc. to complete the peer review of the IZ municipal assessment report. Council authorization of the peer reviewer is required by Provincial legislation, and will enable the underway IZ project work to advance in a timely fashion. A comprehensive PDC update on the IZ progress and next steps is planned for Q1 2021.

#### **Attachments**

A. Whitemore

Appendix 1: Excerpt from Ontario Regulation 232/12 under the Planning Act, R.S.O, 1990 – Requirement for Inclusionary Zoning municipal assessment report and Written Opinion / Peer Review of the municipal assessment report

Appendix 2: Summary of Qualifications of urbanMetrics Inc. Peer Reviewers

Andrew Whittemore, M.U.R.P., Commissioner of Planning & Building

Prepared by: Catherine Parsons, Planner, City Planning Strategies Division

# Appendix 1: Excerpt from Ontario Regulation 232/18 under the *Planning Act, R.S.O,*1990 – Requirement for Inclusionary Zoning municipal assessment report and Written Opinion / Peer Review of the municipal assessment report

#### "Assessment report

- 2. (1) An assessment report required by subsection 16 (9) of the Act shall include information to be considered in the development of official plan policies described in subsection 16 (4) of the Act, including the following:
  - 1. An analysis of demographics and population in the municipality.
  - 2. An analysis of household incomes in the municipality.
  - 3. An analysis of housing supply by housing type currently in the municipality and planned for in the official plan.
  - 4. An analysis of housing types and sizes of units that may be needed to meet anticipated demand for affordable housing.
  - An analysis of the current average market price and the current average market rent for each housing type, taking into account location in the municipality.
  - 6. An analysis of potential impacts on the housing market and on the financial viability of development or redevelopment in the municipality from inclusionary zoning by-laws, including requirements in the by-laws related to the matters mentioned in clauses 35.2 (2) (a), (b), (e) and (g) of the Act, taking into account:
    - i. value of land.
    - ii. cost of construction,
    - iii. market price,
    - iv. market rent, and
    - v. housing demand and supply.
  - 7. A written opinion on the analysis described in paragraph 6 from a person independent of the municipality and who, in the opinion of the council of the municipality, is qualified to review the analysis."





## Christopher White, PLE

Associate Partner

Chris is a professional land economist and Associate Partner with urbanMetrics. Over the last decade with the firm, he has led a notable selection of assignments for several of the highest profile, most large scale and complex real estate development projects and planning initiatives across Canada (e.g., Sidewalk Toronto, East Harbour, Mirvish Village/Honest Ed's, the Pan Am Athlete's Village, Downsview Park, Yorkdale Shopping Centre, Oakridge Centre Redevelopment, Commerce Court Complex, Bayview Village Shopping Centre, among countless others). He is regularly relied upon to coordinate studies for a unique range of municipalities, provincial/national government agencies and major private sector organizations in communities of all sizes, including assignments that span the full breadth of land economics in support of major investment decisions, policy changes, economic development initiatives and other strategic planning.

In addition to being recognized as a seasoned analyst and strategic advisor with direct experience across a diverse mix of land uses and real estate asset classes, Chris also has a detailed familiarity with local market and development conditions in Peel Region, having led multiple assignments in this part of the GTA recently. In addition to his involvement with these municipal projects (e.g., City of Mississauga Sheridan Parking Lands Feasibility Study, Reimagining the Mall, etc.) he has also led nearly all of the firm's latest feasibility studies targeted at evaluating the feasibility of affordable housing and the introduction of new Inclusionary Zoning policies.

Before joining urbanMetrics, Chris began his professional career working in the public sector for the Government of Ontario, where he served a ministry portfolio that included Municipal Affairs and Housing; Education; Citizenship and Immigration; as well as Tourism, Culture and Sport.

Chris holds an Honours Bachelor of Arts degree with majors in Economics and Urban, Economic and Social Geography from the University of Toronto. He also holds membership with the Association of Ontario Land Economists (AOLE) and Lamda Alpha International (LAI), an honourary society for the advancement of land economics, and is an active member of the Urban Land Institute (ULI) in Toronto.



**Economic Impact Analysis** 

Demographic Analysis

Downtown Strategy

Diligence

Waterfronts

Industrial

Fiscal and Employment Benefits Analysis

Merchandising/Re-Positioning Strategy

Land Acquisition Strategy and Due

Public/Stakeholder Engagement

Schools/Colleges/Universities

Highways/Interchanges

Hotel/Accommodations

Hospitals & Healthcare

**Consulting Experience** 

**Asset Experience** 

**Memberships** 

Market/Financial Feasibility Analysis Residential Analysis (Market Housing) Residential Analysis (Affordable Housing)

Retail Market Demand/Impact Analysis

Office Market Analysis

**Employment Land Analysis** Population and Employment Forecasting

**Business Impact Analysis** 

Affordable Housing

Market Housing

Raw Land

Retail/Service Commercial

Office Post-Secondary

Association of Ontario Land Economists (AOLE)

Urban Land Institute (ULI) Lamda Alpha International (LAI)

**Education** Honours Bachelor of Arts

Economics and Urban, Economic & Social Geography

University of Toronto

**Activities** Guest Lecturer – University of Toronto, School of Cities (2020) Guest Lecturer – Ryerson University, M.Pl. Program (2020)

Panelist – Urban Economy Forum (2020)

Presenter – "LEW Talks", Lamda Alpha International (LAI) Land Economics Weekend (2016)

**Work Experience** 

Partner 2015 - Present urbanMetrics

2013 - 2015Manager

urbanMetrics

Senior Consultant 2012 - 2013

urbanMetrics

Associate Consultant 2010 - 2012

urbanMetrics

2008 - 2010**Project Assistant** 

Government of Ontario, MMAH

Team Assistant 2007 - 2008

Government of Ontario, MMAH



#### **Active & Recent Assignments**

- Inclusionary Zoning Feasibility Study Peer Review City of Kitchener, City of Waterloo, City of Cambridge
- Reimagining the Mall Affordable Housing Update City of Mississauga
- Downsview William Baker Market & Affordable Housing Study Canada Lands Company
- Sheridan Parking Lands Market Feasibility Study City of Mississauga
- Vaughan Healthcare Centre Precinct Feasibility Study City of Vaughan, York University, Mackenzie Health, ventureLAB
- Reimagining the Mall Redevelopment Opportunity Study City of Mississauga
- Finch Avenue West Toronto Affordable Housing Feasibility Study Urban Economy Forum (UEF)
- Sidewalk Toronto Economic Impact Analysis Sidewalk Labs
- Prince Edward County Fiscal Impact Analysis & Affordable **Housing Assessment** FLC Group
- Toronto Development Feasibility & Market Analysis Tricon Capital
- East Harbour Toronto Office Market Analysis First Gulf
- Berczy Glen Future Urban Area Housing Impact Study **BGLG Landowners Group**
- Toronto Economic Impact Study Airbnb
- Commerce Court ("CC3") Retail Market Assessment QuadReal Property Group
- Booth Street Complex Ottawa Market Assessment Canada Lands Company (CLC)
- Office Market Assessment & Policy Review GWL Realty Advisors Inc.
- Community Profile Municipality of Shuniah
- **Economic Advisory Services** The Niagara Parks Commission
- Economic, Social and Fiscal Impact Analysis **Build Toronto**
- Montreal Retail Market Strategy Bentall Kennedy
- Economic Impact Analysis of Historic & Planned Investments Waterfront Toronto

- Union Park Toronto Economic Impact Analysis Oxford Properties
- Economic Impact Analysis YMCA of Greater Toronto
- Mirvish Village (Honest Ed's) Retail Market and Impact Analysis Westbank
- North York City Centre Office Market Analysis Menkes
- Wynford Green Employment and Market Analysis Celestica/DiamondCorp
- Mr. Christie Market Demand Analysis First Capital Realty
- Outlet Centre Market Review and Fiscal Benefits Analysis Municipality of Clarington
- Official Plan Review, Commercial Strategy Study City of Burlington
- Wateridge Village Ottawa Market Analysis Canada Lands Company
- Bayview Village Retail Market Strategy Bentall Kennedy
- WayHome/Boots & Hearts Festival Economic Impact Analysis Burl's Creek Event Grounds Inc.
- Kitchener Due Diligence Market Review Lexington Park Real Estate Capital Inc.
- Yorkdale Shopping Centre Market Analysis Oxford Properties
- 2015 Pan-Am Athlete's Village Economic Impact Study Infrastructure Ontario
- Liberty Village Employment District Analysis Lifetime Developments
- Yorkville Retail Market Review **Empire Communities**
- Kitchener Frame Employment Land Needs Analysis International Machinery
- South of Eastern Employment District Economic Impact Analysis Weston Bakeries
- Overlea Boulevard Toronto Costco Market Analysis Rice Commercial Group
- **Brantford Costco Market Analysis** Rice Commercial Group
- Office Market Assessment & Policy Review GWL Realty Advisors Inc.





## **Matt Paziuk**

Senior Project Manager

Matt brings with him extensive hands-on experience in the development industry as a part of the Mirvish+Gehry development team, where he helped with the planning of and securing of municipal approvals for a major mixed-use development on King Street West in Downtown Toronto.

Since joining urbanMetrics in 2014, Matt has worked closely with other senior members of the project consulting team on a number of projects for prominent private sector clients across Ontario, including Diamondcorp (Celestica), Westbank (Honest Ed's) and First Gulf (Don Valley/Lake Shore Blvd). Additionally, Matt's recent work on the Downsview Park Market Advisory and Affordable Housing study and other housing impact studies make him a valuable asset to this work. Matt has been involved as a lead analyst on virtually all of the firm's latest feasibility studies, including for those relating to affordable housing developments and the introduction of new Inclusionary Zoning policies.

Matt holds an Honours Bachelor of Business Administration degree with a minor in Economics from Wilfrid Laurier University and is an active member of the Urban Land Institute (ULI) in Toronto.

He also recently completed an extensive 16-course Real Estate Financial Modeling Accelerator prepared by A.CRE, providing him with additional proficiency and experience creating institutional-quality pro forma financial models for all property types and investment strategies, including both ownership and rental apartment type uses.



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Development Proforma Financial Analysis Residential Market Demand Analysis Commercial Market Demand Analysis Economic Impact Analysis

OMB/LPAT Dispute Resolution Fiscal Impact Analysis **Population Forecasting** Demographics

**Asset Experience** 

Market Housing Affordable Housing Retail Office Industrial

Schools/Universities Parks/Trails Community Services/Facilities

Memberships

Urban Land Institute (ULI)

**Education** 

Bachelor of Business Administration Business Administration, minor Economics Wilfrid Laurier University

16-Course Real Estate Financial Modelling Accelerator A.CRE

#### **Work Experience**

Senior Project Manager 2019 - Present urbanMetrics Project Manager 2017 - 2019urbanMetrics Associate Consultant 2014 - 2017 urbanMetrics Real Estate Development Professional 2012 - 2014Projectcore Inc.



#### **Active & Recent Assignments**

- Inclusionary Zoning Feasibility Study Peer Review
   City of Kitchener, City of Waterloo, City of Cambridge
- Downsview William Baker Market & Affordable Housing Study Canada Lands Company
- Major Transit Station Study Area Region of Peel
- Downtown Brampton Riverwalk, Economic Impact Analysis
   City of Brampton
- Oro-Medonte Automotive Innovation Park, Economic Impact Oro Station
- CAA (Powerade) Centre Commercial Development Strategy City of Brampton
- Finch Avenue West Toronto Affordable Housing Analysis
   Urban Economy Forum (UEF)
- Cloverdale Mall Reposition Strategy QuadReal
- Greyfield Revitalization Strategy City of Brantford
- Glen Rouge Park Master Plan Study Parks Canada
- Kelso/Glen Eden Master Plan Study Conservation Halton
- Economic Impact of Burl's Creek Events & Campground, Oro, ON Burl's Creek Entertainment Ground
- Commercial Needs Assessment, Innisfil, ON Friday Harbour Resort Holdings Inc.
- Brampton University & Innovation Hub Economic Impact Study City of Brampton
- Retail Strategy (Queen St W), Toronto, ON
   Centre for Addiction and Mental Health (CAMH)
- Medical Office Market Analysis, Virgil, ON R & B Family Holdings Inc.
- Alcona Retail Market Justification Cortel Group
- Commercial Needs Analysis, Midhurst, ON Geranium
- Retail Market Opportunity Study (Commerce Court), Toronto, ON

QuadReal Property Group

- Brampton Office Market Demand Analysis
   North American Development Group
- Thrift Store Analysis, Lindsay, ON Mission Thrift Store

- Ottawa Tremblay Rd Market Advisory
   Canada Lands Corporation
- Ottawa Carling Street Market Advisory Canada Lands Corporation
- Ottawa Booth Street Market Advisory Canada Lands Corporation
- Mimico-Judson Proforma Analysis, Toronto, ON Freed Developments
- Office Market Review (Financial Core), Toronto, ON GWL Realty Advisors
- Retail Market Demand & Impact Study (Front St), Toronto, ON Greenpark Group
- Housing Impact Statement, Markham, ON Berczy Glen Landowners Group
- Retail Market Demand & Impact Study, Tottenham, ON Persanti & Company
- Community Services & Facilities Study and Employment District Economic Impact Analysis Herefordshire Capital
- Les Terrasses de la Chaudière Masterplan Study
   Public Works and Government Services Canada
- Economic and Fiscal Benefits Analysis Build Toronto
- Employment District Economic Impact Analysis (2200 Islington)
   Rice Commercial Group, Toronto
- Supermarket Demand Analysis
   Bayfield Realty Advisors Inc., Niagara Falls
- Ottawa Rockcliffe Market Advisory Canada Lands Corporation
- Union Park West Economic Impact Analysis
   Oxford Properties
- William Baker Downsview Lands
   Canada Lands Corporation
- Mr. Christie Employment Lands Conversion, Toronto, ON First Capital
- Market Square Repositioning Strategy, Brantford, ON Wilfrid Laurier University
- Retail Market Impact Analysis (Honest Ed's), Toronto, ON Westbank
- Office Market Impact Analysis Unilever (Project 21), Toronto First Gulf
- Pan Am Games Athletes Village Economic Impact Study Infrastructure Ontario

## Internal memo

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Corporate Services Department

**Date:** October 15, 2020

To: T. Donegani, Senior Planner

**From:** S. Goldrup, Committee Administrator

cc: J. Readman

**Subject:** Inclusionary Zoning for Affordable Housing: Background and Fiscal Impact

Analysis

This is to advise that City Council at its regular meeting held on Monday, October 5, 2020, passed the following resolution:

"That Development Services Department report DSD-20-150, Inclusionary Zoning for Affordable Housing: Background and Fiscal Impact Analysis, be received; and further,

That Christopher White, Professional Land Economist, and partner at urbanMetrics inc, is qualified to provide the written opinion included as Appendix E to Report DSD-20-150."

S. Goldrup

Committee Administrator

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