City of Mississauga Corporate Report



Date:	December 8, 2021	Originator's files:
To:	Chair and Members of General Committee	
From:	Paul Mitcham, P.Eng, MBA, City Manager and Chief Administrative Officer	Meeting date: January 12, 2022

Subject

2022 Provincial and Federal Pre-Budget Submission Recommendations

Recommendation

- 1. That the report "2022 Provincial and Federal Pre-Budget Submissions" be endorsed as the City of Mississauga's priority issues for the 2022 Federal and Provincial Pre-Budget Submissions.
- 2. That the completed Pre-Budget Submissions be brought to Council on February 2, 2022 for approval prior to submission.

Executive Summary

- Municipalities, along with other stakeholders provide written submissions to the Provincial and Federal governments as input into their annual budget process.
- In February 2021, the City of Mississauga submitted 14 recommendations, organized based on three themes: Financial, Community and Economic.
- For 2022, it is recommended that Mississauga's Pre-Budget Submissions focus on the following themes: City Building, Community and Culture, and Local Economy.
- To support these themes staff from Strategic Communications and Initiatives, working closely with EXLT and subject matter experts, have developed 12 recommendations. Most of the recommendations overlap between federal and provincial jurisdiction.
- These recommendations will be developed into documents that will be submitted to the federal and provincial governments in early February. At the request of Council in early 2021, staff are seeking approval of these themes and recommendations prior to submitting the pre-budget submissions for final approval.
- The recommendations in the provincial submission will form the basis of the City's advocacy activities during the upcoming 2022 provincial election.

Background

Annually, municipalities across Ontario are encouraged to provide written submissions to the Provincial and Federal governments as input into their annual budget process. In previous years, the City of Mississauga used this opportunity to submit pre-budget submissions that articulated the needs of the City and formed the foundation of the City's government advocacy efforts for that year.

For 2021, through annual budget consultations, both the Provincial and Federal governments requested public input on various issues, including ideas on how to continue to support families, workers and businesses during COVID-19, while positioning the province and country for a strong economic recovery.

In alignment with the City's COVID-19 Recovery Framework, the City of Mississauga's 2021 pre-budget submissions were organized into 14 recommendations based on three recovery pillars: Financial, Community and Economic. The 2021 Provincial and Federal Pre-Budget Submissions included detailed information on each recommendation and priority area. Staff anticipate that the deadline for the 2022 Provincial and Federal pre-budget submissions will be early February 2022.

Comments

The City of Mississauga uses our annual Pre-Budget Submissions to form the foundation of the City's government advocacy efforts for the year ahead. Over the past year, these advocacy efforts have played a significant role ensuring financial sustainability for the City. In particular, achieving the removal of the 5 per cent cap on payments in lieu of taxes (PILTs) for the GTAA, and securing additional safe restart funding are examples of successes. Successful government advocacy requires coordination, discipline, and often takes significant time to realize results.

Mississauga's Approach to Pre-Budget Submissions

The City's current advocacy approach has resulted in achieving or making progress on all of our pre-budget priorities.

As our city grows and political landscapes evolve, intergovernmental advocacy is becoming more complex, but also increasingly critical to Mississauga's continued success. There is immense competition for government resources from not only the municipal sector, but many other industries and stakeholders. This competition will only increase as governments become more focused on deficit reduction in the years ahead, in response to the spending during COVID-19.

The recommendations contained within this report will be used as a basis for meetings with politicians and staff within government, including at the annual Federation of Canadian Municipalities (FCM) and Association of Municipalities of Ontario (AMO) conferences. Staff will

monitor progress on each recommendation and report back to Council through analysis of the federal and provincial budgets, as well as government announcements.

Mississauga's 2022 Proposed Pre-Budget Recommendations:

This year, staff recommend three themes for our pre-budget submission: City Building, Community and Culture, and Local Economy.

These themes will be supported by the following 12 recommendations to be included in the City's Federal and Provincial Pre-Budget Submissions:

CITY BUILDING:

The City of Mississauga is a dynamic, diverse and growing city, home to almost 800,000 people and over 94,000 businesses. As the City continues to grow, we face increased challenges that go beyond the day-to-day pressures of a growing city, such as transit, aging infrastructure, climate change, and the need to address the growing backlog of Provincial Offence Notices in our courts. In addition, there is a growing demand for services that surpass the availability of revenue and resources to implement them. We run an efficient and effective government.

In order to build world-class cities, municipalities require new revenue tools, which address the issues we face, from delivering high-quality services and building 21st Century infrastructure, to responding to the impacts of climate change and adapting to changes in the national and global economies. Cities need the support of federal and provincial partners to continue to provide essential front-line services, as well as invest in critical infrastructure. The important role cities play and the fiscal instability we face has been made clear throughout the COVID-19 pandemic.

The following are Mississauga's proposed recommendations to the federal and provincial governments. Each will be discussed in greater detail in the submission, along with charts, and graphics where appropriate.

Recommendation 1: Work with municipalities to continue to provide safe restart funding for 2022 and develop new revenue tools to ensure cities can fulfill their responsibilities and invest in a higher quality of life for all.

Recommendation 2: Deliver sustainable, long-term and predictable funding for infrastructure renewal, transit, and active transportation projects to keep our communities moving.

Recommendation 3: Provide the additional Justices of the Peace required to address the growing backlog of Provincial Offence Notices in our court system.

Recommendation 4: Provide the funding and support necessary to assist Mississauga in realizing its priority transit projects:

- i. Provincial support on Two-Way All-Day Service on the Milton Go Rail Corridor
- ii. Restoring the downtown loop to the Hurontario LRT project;
- iii. Eglinton Crosstown West Extension to the airport
- iv. Downtown Mississauga Terminal and Transitway Connection; and
- v. Dundas Bus Rapid Transit Corridor.

Recommendation 5: Provide investments in projects that mitigate the impacts of climate change and increase the resiliency and adaptability of our communities.

- i. Transition of bus fleet to zero-emission vehicles
- ii. Bus Maintenance and Storage Facility Zero-Emission Conversion
- iii. Solar power and green building standards for our municipal facilities

Recommendation 6: Termination of the Hwy 413/GTA West project due to the detrimental impact on the environment, encouragement of residential sprawl, and increased dependence on cars.

COMMUNITY AND CULTURE

Investments in affordable housing, community amenities, support networks, activities, and other cultural facets will help ensure that residents can continue to live, work and play in the City of Mississauga.

Through the City's continued work with its many community stakeholders, residents have shown a willingness to join and participate in the rich opportunities of a vibrant municipal life.

Recommendation 7: Partner with cities to fund and build affordable housing to close the supply gap and ensure everyone has a safe place to live.

Supply

- Enhance and introduce mechanisms to discourage investor-owned residential real estate such as capital gains tax, improvements to the Provincial Non-resident Speculation Tax such as increasing the tax rate and requiring that purchases of any amount of units be subject to the tax (not just less than six units).
- Enhance and introduce supports for first-time home buyers such as assistance with closing costs.
- Provide direct funding to municipalities such as:
 - Reinstate Provincial Brownfield Remediation Fund to support municipalities in safely building affordable housing on former industrial sites
 - Create Complete Communities Fund to provide municipalities with planning resources to more effectively up-zone existing residential areas

Affordability

- Enhance and/or introduce funding and financing for affordable housing developers and work with municipalities to better coordinate the funding process and timing.
- Amend the Planning Act to permit inclusionary zoning everywhere that the market can support it (e.g. large greyfield sites) and permit cash-in-lieu of Inclusionary Zoning.
- Enhance and/or introduce tools for municipalities to raise funds for affordable housing as well as offer direct funding to municipalities such as the expected federal Housing Accelerator Fund.
- Leverage the potential of Provincially- and Federally-owned land by:
 - requiring a minimum number of affordable units be provided when selling surplus land to developers;
 - o offering surplus land to non-profit housing providers for a below market price; and
 - evaluating co-development of provincially- and federally-owned lands with affordable housing uses.
- Provide direct incentives and more favourable market conditions for rental housing producers.
- Introduce HST rebates, provincial tax credits, and revise other tax policies to incentivize the development of affordable housing.
- Use additional housing-related tax revenue from the above measures to directly fund local housing incentive programs.

Recommendation 8: Invest in the Mississauga community to create great places and amenities for everyone. Projects include:

- i. Lakeview Village
- ii. Port Credit Harbour Marina
- iii. JC Saddington/Brightwater Waterfront Parks
- iv. Cooksville Parkland Development

LOCAL ECONOMY

At the same time as governments are assisting the municipal sector, they must also continue to assist our business community. Some sectors (life sciences, healthcare, etc.,) have fared well through this pandemic, while other sectors (aerospace, hospitality, and manufacturing) have been hard hit. In particular, small businesses, tourism, and creative industries have experienced unprecedented losses. Staff propose the following recommendations to support our local economy:

Recommendation 9: Continue targeted support for sectors hardest hit by the COVID-19 pandemic, including main street businesses, recreation, travel and tourism, creative sector and air travel.

i. Support should be sector specific when appropriate and prioritize non-repayable financial assistance

Recommendation 10: Invest in local business innovation and competitiveness.

- i. Enhance existing and introduce new funding programs to support local business innovation, start-up and scale-up capacity
- ii. Enhance existing and introduce new funding programs to support local business competitiveness through technology adoption and automation
- iii. Invest in local business capacity to develop and adopt the technologies and practices required for a clean energy transition consistent with Canada's climate goals
- iv. Invest in Canada's supply chain infrastructure, including physical infrastructure and digital technology capacity of supply chain organizations and companies
- v. Take proactive measures to support small, medium and large enterprise access to global markets

Recommendation 11: Invest in talent development and access.

- i. Enhance existing and introduce new funding programs to address labour shortages that are locally appropriate and developed in partnership with industry, education, regional and municipal representatives
- ii. Improve and expand pathways for immigrants to address industry labour shortages

Recommendation 12: Prioritize investments that support a fair and inclusive economic recovery.

- i. Ensure access to affordable childcare
- ii. Keep our workers safe by providing adequate sick pay.
- iii. Enhance existing and introduce new funding programs to identify and address barriers to full participation of women, racialized and indigenous people and those with disabilities in entrepreneurship and labour markets
- iv. Take proactive measures to ensure government support programs and procurement processes are open and accessible to under-represented groups, including women, racialized and indigenous people and those with disabilities, as well as small and medium enterprises

Financial Impact

There is no financial impact associated with the production of these submissions.

Conclusion

The City of Mississauga appreciates the opportunity to provide the Ministry of Finance with information and suggestions for the upcoming Provincial and Federal 2022 Budgets. All of the recommendations outlined in this report are of importance to the City and would have a positive

impact on funding vital infrastructure, supporting a climate change, creating local jobs and stimulating the economy.



Paul Mitcham, P.Eng, MBA, City Manager and Chief Administrative Officer

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